### **Baseline data collection tools**

# In depth interview guideline

# **Background information checklist**

Date:
Interviewer:
Interviewee:
Name:
Institution:
Position:
Place of interview:
Age:
Sex:
Is the interviewee a leader involved in district planning? Yes: No:
If yes follow the questions for leaders. If no follow the questions for non-leaders.

### Introduction

Introduce yourself

Introduce the research project.

Present all relevant permissions and introduction letters.

Inform the interviewee of the anonymity and confidentiality of the information provided Inform the interviewee of the right to abstain from answering and from participating should he/she wish to do so

Ensure that if willing to participate he/she signs the consent form.

•	ns for leaders involved in district ning – follow questions in this columng	Questions for all others – follow questions in this column			
Basic overview of priority setting processes		Basic overview of priority setting processes			
2. Wipri	hat is your understanding of iority setting? hat is the process of setting iorities?  a. How are priorities set? b. What guidelines do you use in PS? c. What are the stages followed in PS process?  ho is involved in the PS process? a. How is the membership of those involved in PS process determined?  i. Probe: for age, gender, sector for consideration in determining membership for involvement in PS process b. Who is consulted for inputs into the PS process?  hen does the process start? a. How long does it last?	<ol> <li>What is your understanding of priority setting?</li> <li>What is the process of setting priorities?         <ol> <li>How are priorities set?</li> </ol> </li> <li>Who is involved in the PS process?         <ol> <li>How is the membership of those involved in PS process determined?                 <ol> <li>Probe: for age, gender sector for consideration in determining membership for involvement in PS process</li> <li>Who is consulted for inputs into the PS process?</li> </ol> </li> <li>When does the process start?                       <ol> <li>How long does it last?</li> </ol> </li> <li>Where does it take place?</li> </ol> </li> </ol>			
5. W	here does it take place?	A. Criteria used in PS process			
	a. If yes or no why?	<ul> <li>7. What factors/criteria/values are taken into account when identifyin priorities?</li> <li>8. Who decides on the factors to be taken into account?</li> </ul>			
	Criteria used in PS process  hat factors/criteria/values are ken into account when identifying	A. Evaluation			

priorities?

8. Who decides on the factors to be

taken into account?

- 9. Who is involved in evaluating priority setting?10. Is this evaluation used in adjusting
- priorities?

#### C) Evaluation

# 9. How do you evaluate your priority setting?

10. Is this evaluation used in adjusting priorities?

### **D)** Implementation

# 11. Describe how your priorities are implemented

- 12. Can you tell us the stages of implementing the priorities identified
- 13. What are the challenges of implementing the priorities identified?

Now tell the interviewee that we wish to ask for his/her understanding and opinions about the main concepts involved in the Accountability for Reasonableness framework

#### **Fairness**

What is your understanding of fairness? Do you think it is relevant in setting priorities? Explain

Do you think the process you have described in A is fair? Explain

### **Accountability**

What is your understanding of accountability?
Do you think it is relevant in setting priorities? Explain

Do you think the process you have described in A is accountable? Explain

Specific question:

How do you disseminate the priorities set? How do you disseminate the reasons for the priorities set?

# A. Implementation

# 11. Describe how priorities are implemented

Now tell the interviewee that we wish to ask for his/her understanding and opinions about the main concepts involved in the Accountability for Reasonableness framework.

#### **Fairness**

What is your understanding of fairness? Do you think it is relevant in setting priorities? Explain

Do you think the process you have described in A is fair? Explain

### **Accountability**

What is your understanding of accountability?

Do you think it is relevant in setting priorities? Explain

Do you think the process you have described in A is accountable? Explain

Specific question:

How are priorities disseminatet? How are reasons for priorities disseminatet?

### **Publicity**

What is your understanding of publicity? Do you think it is relevant in setting priorities? Explain

Do you think the process you have described in A is publicly accessible? Explain

Specific question:

Communication

# **Publicity**

What is your understanding of publicity? Do you think it is relevant in setting priorities? Explain

Do you think the process you have described in A is publicly accessible? Explain

Specific question:

### Communication

# How do you communicate with the recipients of the priorities?

If the interviewee is not a policy maker / involved in priority setting, he/she should explain

How do you communicate with the policy makers and those setting priorities?

# **Transparency**

Do you think the process of setting priorities described in A is transparent? Explain How do you ensure that the process of priority setting is transparent?

If the interviewee is not a policy maker / involved in priority setting, drop question (last question)

#### Relevance

What is your understanding of relevance? Do you think it is relevant in setting priorities? Explain

Do you think the process you have described in A takes relevance into account? Explain

Specific questions:

### Information gathering

# What kind of information is presented for priority setting?

Probe on information on services, information on activities and information on resources

# How is communication with the recipients of the priorities set conducted?

How do you communicate with the policy makers and those setting priorities?

## **Transparency**

Do you think the process of setting priorities described in A is transparent?

#### Relevance

What is your understanding of relevance? Do you think it is relevant in setting priorities? Explain

Do you think the process you have described in A takes relevance into account? Explain

Specific questions:

#### Values and other criteria

What values and other criteria do you consider important for priority setting? Present a list of possible values if the question is not understood – human rights, equity, trust, quality, gender, priority to poor before rich, marginalized groups, etc.

Do you think the priority setting process you have described in A is consistent with the values and other criteria you mentioned? Explain

# **Appeal / Revision**

What is your understanding of appeal and revision?

Do you think it is relevant in setting priorities? Explain

Do you think the process you have described in A includes appeal and revision mechanisms? Explain

Specific questions:

#### Consensus

How do you resolve disagreements with policy makers on a set priority?

Who decides what sort of information is used for priority setting?

How is the information presented used for priority setting?

#### Values and other criteria

What values and other criteria do you consider important in your priority setting? Present a list of possible values if the question is not understood – human rights, equity, trust, quality, gender, priority to poor before rich, marginalized groups, etc.

Do you think the priority setting process you have described in A is consistent with the values and other criteria you mentioned? Explain

# **Appeal / Revision**

What is your understanding of appeal and revision?

Do you think it is relevant in setting priorities? Explain

Do you think the process you have described in A includes appeal and revision mechanisms? Explain

Specific questions:

#### Consensus

# How do you resolve disagreements on a priority?

Who is involved in resolving disagreements in priority setting?

### **Leadership and Enforcement**

What is your understanding of leadership? Do you think it is relevant in setting priorities? Explain

Are the leaders capable of implementing the priorities identified? Explain

Do you think the process you have described in A has the leadership needed to enforce Publicity, Relevance and Appeal? Explain

Who is involved in resolving disagreements in priority setting?

## **Leadership and Enforcement**

What is your understanding of leadership? Do you think it is relevant in setting priorities? Explain

Are the leaders capable of implementing the priorities identified? Explain

Do you think the process you have described in A has the leadership needed to enforce Publicity, Relevance and Appeal? Explain

Specific questions:

#### Roles and Responsibilities

How would you describe the transparency of roles and responsibilities in the priority setting process? (E.g. are they clear, are they known)

How would you describe the effectiveness of the roles and responsibilities in the priority setting process? (E.g. do leaders take responsibility and perform their roles)

#### Skills

How would you describe the skills of the leadership on

- decision making processes
- creating the inventory (services, activities and resources)
- resource shift and allocation?

*If the interviewee is a leader:* 

How do you ensure enforcement and implementation of the priorities identified? Explain

Specific questions:

# Roles and Responsibilities

How would you describe the transparency of roles and responsibilities in the priority setting process? (E.g. are they clear, are they known)

How would you describe the effectiveness of the roles and responsibilities in the priority setting process? (E.g. do leaders take responsibility and perform their roles)

# Skills

How would you describe the skills of the leadership on

decision making processes creating the inventory (services, activities and resources)

resource shift and allocation?

## **End of interview**

Thank the interviewee for their time and willingness to answer the questions and inform them of the future plans and intentions of the project.

# **Focus Group Discussion Guide**

Background information checklist

Date

FGD facilitator

Referee

Place of interview

Participant group description

Participants (see table at end of guide)

Introduction

Introduce yourself

Introduce the research project.

Present all relevant permissions and introduction letters.

Inform the participants of the anonymity and confidentiality of the information provided Inform the participants of the right to abstain from answering and from participating should he/she wish to do so

Ensure that if willing to participate he/she signs the consent form.

# Basic overview of priority setting processes

# E) Process of setting priorities

### In reality, who is involved in the PS process?

- a. How is the membership of those involved in PS process determined?
  - i. Probe: for age, gender, sector for consideration in determining membership for involvement in PS process

### F) Criteria used in PS process

# What factors/values/criteria are taken into account when identifying priorities? (record values)

Who decides on the factors to be taken into account?

#### **G)** Evaluation

How do you evaluate your priority setting and does it lead to change of priorities? (record meanings related to the 4 conditions)

#### H) Implementation

What are the challenges of implementing the priorities identified?

Now tell the interviewee that we wish to ask for his/her understanding and opinions about the main concepts involved in the Accountability for Reasonableness framework. Start with the general question on fairness:

## Do you think that the priority setting process in your district is fair? (explain)

#### Relevance

Do you think the priority setting process in your district is relevant to your needs and challenges? Explain (Beware that this could lead to a long discussion on needs and leave less time on the priority setting process. Focus discussion to priority setting process)

# Specific questions

Values and other criteria:

What values and other criteria do you consider important in your priority setting? Present a list of possible values if the question is not understood – human rights, equity, trust, quality, gender, priority to poor before rich, marginalized groups, etc.

Do you think the priority setting process in your district takes on board the values and other criteria you mentioned? Explain

### **Publicity**

Do you think the priority process and the reasons are widely made known and publicized to the public and relevant stakeholders? E.g. communities, beneficiaries, patients, medical personnel, Explain

### Specific question

Transparency:

Do you think the priority process in your district is transparent? To what extent and how is it or is it not transparent?

# **Appeals / Revision**

Are you able to appeal and ask for revision if the priorities are not relevant to your values, needs and challenges? Note: If In-depth interviews reveal that there are no such mechanisms skip this question.

## Specific questions

Consensus:

How do you resolve disagreements on a priority?

### **Leadership and Enforcement**

Explain initiatives undertaken by leaders to ensure implementation of the priorities identified? (Probe for Publicity, Relevance and Appeal mechanism efforts)

Roles and Responsibilities:

How would you describe the transparency of roles and responsibilities in the priority setting process? (E.g. are they clear, are they known)

To what extend to do leaders understand their roles and implement their responsibility?

# Skills:

How would you describe the skills of the leadership on resource shift and allocation? (How often, how, based on what information and criteria?)

# **End of FGD**

Thank the interviewees for their time and willingness to answer the questions and inform them of the future plans and intentions of the project.

Name	Institution	Position	Age	Sex	Comments	Comments

#### Document and information source review checklist

Name of district Name of registrar Year

- 1) National health plans and policy guidelines (Especially look for mission, vision and values in 1-7 and whether they are maintained throughout the documents and in practice)
- 2) National resource allocation documents
- 3) Vertical programme document relevant for the district
- 4) District Plan
- 5) District Health Plans
- 6) District resource allocation documents
- 7) Distric Health Reports (Annua, Biannual, Quarterly)
- 8) DHMT management meeting minutes
- 9) District files, statutes and inventories Establishement of DHMT (Job descriptions of leaders etc)
- 10) Planning documents of other programmes, donors and initiatives for use at district level (e.g. GTZ, USAID, DANIDA, IMCI, RCHS etc)
- 11) Minutes of relevant committees (E.g as Social Services Committees (Tanzania), District Health Boards,
- 12) Facility plans
- 13) Community plans
- 14) Media and information reports within the district (IEC, Press and Radio and TV reports) To be collected from the main stakeholders and the press.

Check documents for assessement of these topics: *Relevance* 

Reasons for priority setting

## **Publicity**

Specifically look for communication methods transparency of the priority setting process

Specific documents: IEC, Media, Minutes, Reports

Leadership and enforcements

Specifically look for transparency of roles and responsibilities effectiveness of roles and responsibilities

Specific documents: Minutes, Job descriptions, District files and inventories

### Networks of deliberation

Specifically look for Who was involved in the priority setting process

Specific documents. Minutes, Reports, District Health Plans

Values and guiding principles

Specifically look for

What values and guiding principles were used to set priorities

What documents and guidelines were used to set priorities - including mission, and vision statements

Specific documents: District Health Plan, Minutes, Guidelines, Programme guidelines

Alignment to criteria

Specifically look for

Alignment procedures to align priorities to the values, guiding principles and guidelines used

Specific documents: District Health Plans, Minutes, Reports, Media

Resource allocation

Specifically look for Resource patterns and allocation of resources Shift of resources

Specific Documents: Plans, Resource allocation documents, Media

Policy pattern

Specifically look for Descriptions of shift in policies and its reasons

Specific documents: Policy guidelines, Plans, Minutes, Reports, Media

End of document and information source guide

#### **OBSERVATION GUIDE**

The checklist should focus on activity, content, and results

#### INSTITUTIONAL DOMAIN TOOL

#### Relevance

- o Is information gathered?
- What values and criteria are discussed and used?
- o Description of background documents and the kind of information contained in the documents, quality and distribution
- o Other relevant information provided in the meeting

### Publicity

- O Does the meeting have a strategy or discuss on how to communicate and to get transparency (what are the activities, contents and results)
- o Is an agenda for the meeting communicated to the participants in advance?
- o Is there any communication regarding the occurrence of the meeting?

### Appeals and revision

- o Does the process discuss the appeal process
- o Describe the process and what is your opinion
- o Are channels of appeal discussed and agreed upon?
- o How was consensus reached?
- o Are decisions challenged and revised? How?

## Leadership

(Are the AFR conditions taken into account when discussions on PS – for analysis section)

- o Is the leadership in control of the meeting (strict agenda, conducting the meeting and reaching consensus)
- o Are the relevant materials made available
- o Are there any consequences
- Are the individuals held accountable for their actions of omission or commission in discharging their responsibilities/tasks
- o Are there any shifts in policy? What caused the shift?

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## PUBLIC DOMAIN TOOL

#### Relevance

- Are the any expressions of consent or dissent about the priorities communicated to the public?
- o How do the disseminators of information handle the dissent?

### Publicity

- o Is there any information from the meeting reaching the public? Describe the content of the information
- O Does the public know about the meeting? Public awareness to the meeting, e.g. posters, radio announcements

# Appeal/revision

Were the channels of appeal/revision communicated to the public? How?
 (Probe for mechanisms of communication)

# Leadership

- o Is there competence in communicating to the public?
- Are the leaders held accountable for their actions of omission or commission in discharging their responsibilities/tasks
- o Are there any shifts in policy focus? What caused the shift?